

Ricardo-AEA

Low Emission Strategies and Zones

Dr Beth Conlan

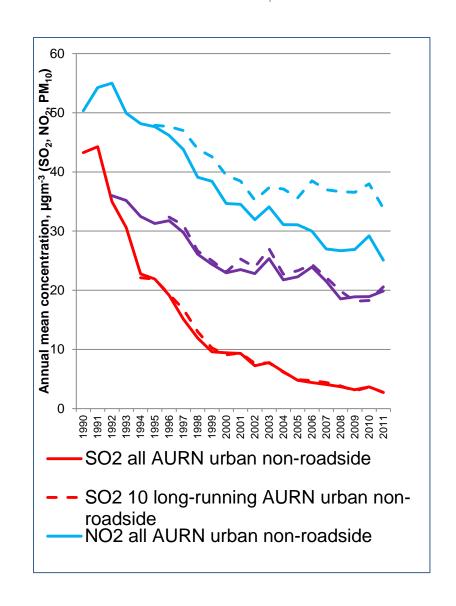
Edinburgh

18th March 2013

in association with Andrew Whittles of LES Ltd

The Air Quality Challenge

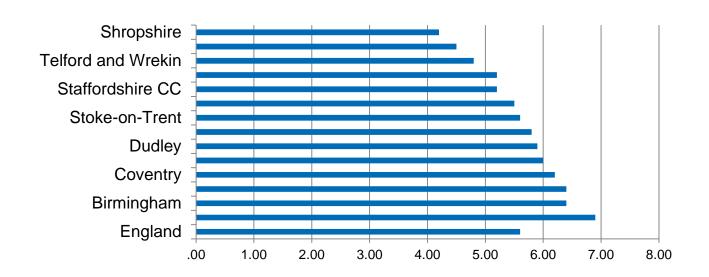
- No exceedances of Limits for SO₂,
 CO or benzene.
- Significant historic reductions in PM and NO_X But decline has levelled off in recent years.
- Concentrations of NO₂ remain above legal requirements in 40 of 43 zones, especially in urban areas such as London.
- Just meeting the PM₁₀ limit value for particulate matter.
- Long term Health impacts attributed to PM_{2.5} in 2008 were estimated to cause an average reduction in life expectancy of 6 months (an effect equivalent to 29,000 deaths each year)



Public Health Outcomes Framework

Air pollution is key health outcome indicator

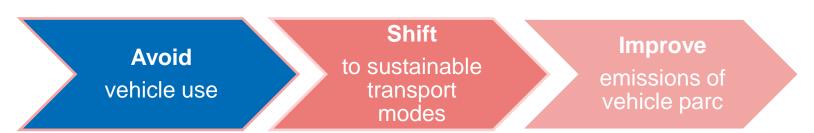
Fraction of all-cause adult mortality attributable to
anthropogenic particulate air pollution (measured
as fine particulate matter, PM2.5)



Low Emission Strategies

- Overarching strategy aligned with key local policies
- Raise awareness
- Accelerate uptake of cleaner fuels and technologies
- Build on best practice
- Optimise municipal policies
- Promote inward investment
- Public private partnerships

Emission Reduction Progression....



- City Wide LES overarching, individual authority strategy eg. York, Bradford
- Regional LES overarching strategy for group of authorities eg. West Midlands, Merseyside, Sussex, West Yorkshire
- Low Emission Zone strategy applying to a specific geographic area
- Low Emission Scheme planning development based LES
- Low Emission Corridor key route LES
- Low Emission Enterprise Zone LES combining emission reduction and economic development (funding platform)



Low Emission Strategy Consultation Draft



Environmental Protection Unit Communities and Neighbourhoods

- Planning (land-use & transport)
- Procurement
- Parking
- Permitting
- Public Awareness
- Partnerships



www.defra.gov.uk

Low Emissions Strategies

using the planning system to reduce transport emissions

Good Practice Guidance

January 2010







Low Emission Strategies

Best Practice Guidance

- National Planning Framework
- Avoid cumulative impacts
- Enable green vehicle choices
- Provide low emission vehicle infrastructure
- Discourage high emission vehicles

Using the planning system to reduce transport emissions **KICAKDO TACA** Options include: Travel planning, **Business as usual** Smarter choices **Proposed Development** Public transport, Road charging **Trips Fewer Journeys** Increasing acceptability of development Mode Shift Current **Emissions Baseline Technology Residual Emissions** Low Emission Options include: **Target Development** Hybrids, Electric, Biogas,

Biofuel and Hydrogen

Public Sector Procurement Policy

- UK Public Sector procures £14b/annum vehicles & fuel
- EU Cleaner Vehicle Directive: CRTV Regs 2011 Whole Life Costs -Technology demonstrations
- Local Sourcing / Frameworks / Eco-labelling / Innovation
- Develop Public/private Partnerships

Sustainable Procurement Action Plan – Procuring the Future:

 Sustainable procurement is a process whereby organisations meet their needs for goods, services, works and utilities in a way that achieves value for money on a whole life basis in terms of generating benefits not only to the organisation, but also to society and the economy, while minimising damage to the environment'

Local Sourcing and Supply Contract Specification

Manchester City Council Policy on Sustainable Procurement

Manchester City Council spends around £600m in revenue and £250m in capital per annum on procurement of buildings, goods and services and is developing a Sustainable Procurement Policy that includes the following as an objective:

"Access local products and services to minimise the environmental impact associated with transportation and support the local economy"

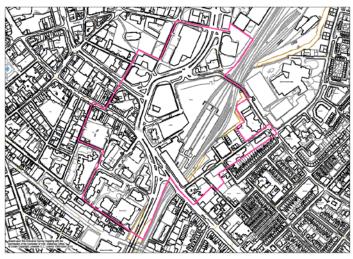
For further information see www.manchester.gov.uk

Low Emissions Parking

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- Parking SPDs EV re-charging
 eg Leicester, Merseyside, Dudley
- Differential Parking Rateseg NCP Manchester
- Prioritised Parking





Leicester City Centre

Low Emission Corridors

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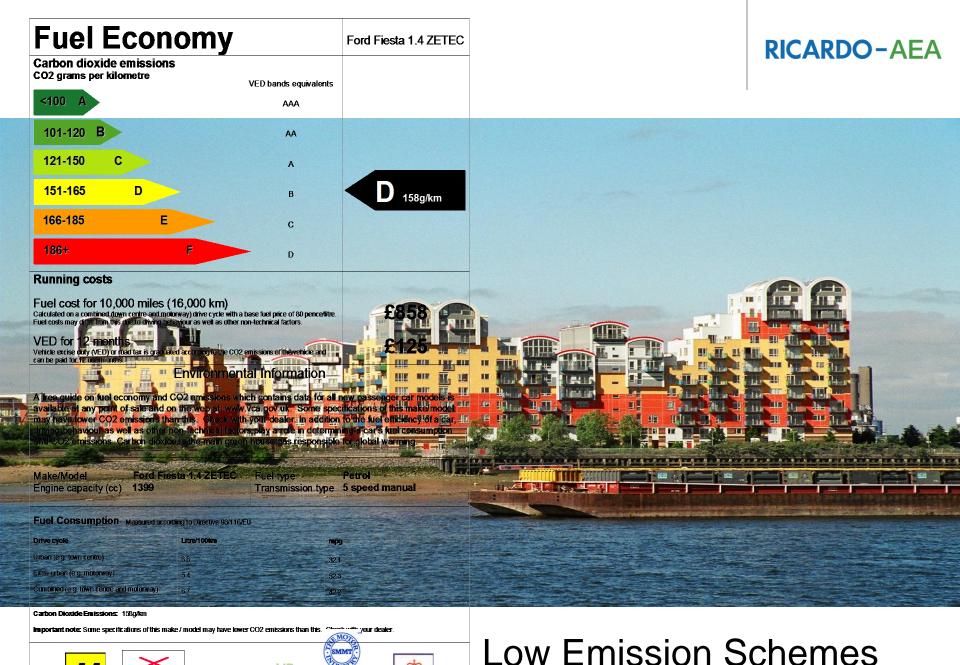
- Local Transport Plan Initiative /
 Air Quality Action Plan
- Focussed activity / cost considerations
- Low Emission Bus Demonstration & Evaluation
- Strategic locations
- Vehicle displacement

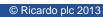


- Recognise LES Scheme excellence ie BREEAM
- Provides clarity for developers
- Emission reduction based or based on pre-evaluated low emission mitigation intensity
- Define development scheme classifications and outline a suite of appropriate low emission measures applicable to each classification
- Supports National Planning Policy Framework principles









Developmo Classificati		Development Size/Threshold			
UCO		Minor	Medium	Large	Major
A1	Food Retail	<150/200m ²	200- 500m ²	500-1,000	>1,000sqm
A1	Non-food Retail	<200m ²	200- 500m ²	500-1,000	>1,000sqm
A3	Restaurant/Café	<200/250m ²		250m ² to 2,500m ²	>2,500m²
A4	Drinking Establishment	<200m ²		200/250m ² to 600m ²	>600m²
A5	Hot Food Take-away	<200m ²		200/250m ² to 500m ²	>500 m²
A2	Business inc offices	<200m ²	201m ²⁻ 1000m ²	1001 – 2,500m ²	2,500m²
B1					
B2	General Industry	<500m ²			5,000m ²
B8	Distribution & Warehouse	<500m ²			
C1	Hotels	<10 rooms	10 to 30 rooms	30 to 70 rooms	>70 rooms
C2, D1	Hospitals & Health Centres				2,500m²
С3	Residential	< 10 dwellings	10-30	30-50	>50 dwellings
D1	Higher & Further Education Ins				2,500m²
D2	Cinemas & Conference facilities				1,000m²
D2	Leisure facilities				1,000m²
D2	Stadia	-			1,500 seats
Other	Petrol Stations				

Development Type	Required	Enhanced/Desired
Residential Development:		
Dwelling(s) with allocated parking	Single ¹ Phase	Single Phase
Dwelling(s) with unallocated parking	1 point per unit	1 point per unit
Nursing/Residential Homes	Single Phase	Single Phase
	1 point per 4 units	1 point per 2 units
	Single/3	Single/3 Phase/Accelerated
	Phase ^{2/} Accelerated	Level to be determined and agreed with
	3	the Highway Authority
	Level to be	
	determined and	
	agreed with the	
	Highway Authority	
Retail Development:		
All use types	Single/3	Single/3 Phase/Accelerated
355 3,655		10% or more of required car parking
		provision in accordance with UDP Policy
	parking provision	
	in accordance with	
	UDP Policy T13	•
	ODF FOILLY 113	

 "A Low Emission Zone is where a Low Emission Strategy is implemented across a defined geographic area"

- Off-Road Zones
- Greenwich Peninsula, London Olympic Park,
- Greenwich Millennium Village
- Road-Based Zones
- London, Oxford, Norwich, Berlin, Bologna,
- Gothenburg & other European Cities
- (www.lowemissionzones.eu)











- Have been considered the most cost effective measure to reduce emissions and improve air quality – if assume retrofit
- Operate in 11 European Countries. First introduced in Sweden in 1996, first motorway LEZ in Austria in 2007.
- Apply to lorries, HDVs, vehicles with 4+ wheels, all vehicles, buses under local agreements, vans.
- Emission standard ranges from Euro 1 to Euro 4. In Oxford, standard is Euro 5 to come into effect 1/1/14.



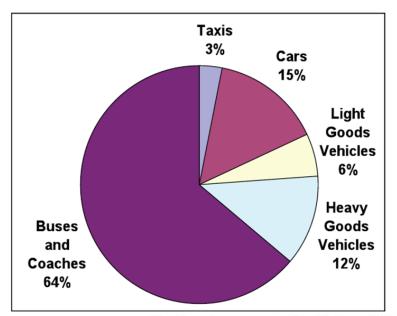
Enforcement

- Germany, Denmark, Sweden and Lisbon need to buy a sticker to enter zone
- London and Netherlands ANPR
- Italy and Austria police controls vehicle papers
- Norwich and Oxford local agreement with bus operators
- Budapest differential parking charges (LEZ planned)

Legal Options – England

The two main legal options for implementing Low Emission Zones in the UK are

- 1. Traffic Regulation Orders under the Road Traffic Regulations Act 1984 (commonly introduced to manage traffic flow at specific locations, to define on-street parking conditions, or as part of a broader traffic management scheme)
- 2. Section 106 agreements as planning obligations for site usage





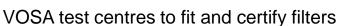
Following consultation with the major bus operators and further consideration by the steering group, it was agreed to extend the compliance date for the LEZ.

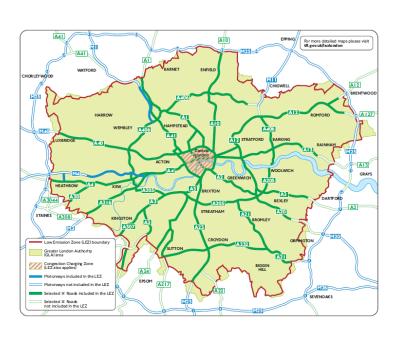
LEZ Standard-applying to PSV operators in central Oxford

100% achievement of Euro V standard by end of 2013

- The TfL database VOSA, DVLA and SMMT
- Drivers need to be registered
- ANPR automatically checks vehicle against the database
- Buses, coaches and Lorries have to be Euro 3 for PM (since Jan 2012 now Euro
 4)
- Since Jan 2012 larger vans and minibuses need to be Euro 3 for PM







- Proposals for Ultra LEZ from 2015
- All vehicles driving into the Congestion Charging zone will be low or zero emission
- More than 150,000 vehicles use the Ccharge zone each week, about 95,000 are private cars which are expected to be exempt



Summary

- Low Emission Strategies bring a wider bearing to reducing emissions
- Use of existing controls within Planning, Procurement, Parking and Permitting
- Low Emission Zones many shapes and sizes
- New approach to stakeholder engagement to raise public health



Dr Beth Conlan Managing Consultant

Ricardo-AEA
The Gemini Building
Fermi Avenue
Harwell
Didcot
OX11 0QR

Tel: +44(0)870 190 6440 Mob: +44(0)7968 707273

E: <u>beth.conlan@ricardo-aea.com</u>
W: http://www.ricardo-aea.com